

ANNEX 2. IMPLEMENTING PLAN OF THE DEVELOPMENT PLAN FOR REDUCING VIOLENCE FOR YEARS 2010-2014

OBJECTIVE I		REDUCTION AND PREVENTION OF VIOLENCE AGAINST CHILDREN			
1. measure	Prevention of bullying in schools				
Activities	Indicators	Term	Responsible	Resources	Explanations
1.1. Amendment and implementation of the Safe School Program	The program has been amended and implemented pursuant to the action plan.	2011	MER	In accordance with the budget of the Safe School Program	A three-year program approved by directive No 405 of 26 May 2009 of the Minister of Education and Research for ensuring safe school in three areas: bullying, fire safety, traffic education, health protection, compulsory school attendance, use of media. Guidelines for schools for dealing with cases of violence shall be prepared in the framework of the program and the program shall be supplemented with activities in order to map the action taken against bullying so far and to implement programs for the prevention of and intervention with violence (including e.g. conciliation programs) in order to reduce bullying.
1.2. Repeating of studies concerning juvenile delinquent behaviour	The study has been carried out and a study report has been published.	2014	MJ	Operating expenses of MJ/external resources 300 000	The study was carried out for the first time in 2006 and it examined also the spread and experience of falling victim to bullying in schools and the attitudes of young people to the use of violence. The repeated study enables to assess the changes in the spread of bullying and attitudes of young people.

2. measure	Prevention of violence in child care institutions				
Activities	Indicators	Term	Responsible	Resources	Explanations
2.1. Analysis of the problems of violence of children staying in social welfare institutions or boarding schools	The study has been carried out and a study report has been published*.	2011	MSA, MER	Operating expenses of MSA and 150 000, operating expenses of MER	The study provides an overview of the spread, nature, causes and consequences of violence in child care institutions and boarding schools (e.g. in reform schools).
2.2. Preparation of instructional materials for the staff of social welfare institutions and boarding schools	1) Instructional materials have been prepared*.	2012	MSA, MER	Operating expenses of MSA and 100 000, operating expenses of MER	The internal guidelines and action plans describe how to act in the case of problems of violence and what kind of support shall be provided to a child in case of violence. The guidelines shall be approved by the management board of the relevant authority.
	2) Training has been provided to the staff for the implementation of the instructional materials*.	2012	MSA, MER	Operating expenses of MSA and 100 000, operating expenses of MER	
2.3. Implementation of programs for the prevention of and intervention with violence in child care institutions and boarding schools	The program has been implemented in at least 4 child care institutions and 4 boarding schools*.	2013-2014	MSA, MER	Operating expenses of child care institutions/external resources	The aim of the program is to teach children e.g. self-assured behaviour, decision-making skills and communication skills which the children need in everyday life and also to provide information in the field of sexual education. Most of such programs deal with the prevention of bullying in schools and sexual exploitation.

3. measure	Protection of children against violence committed via the Internet				
Activities	Indicators	Term	Responsible	Resources	Explanations
3.1. Implementation of the Internet safety program	1) Information activities for children, parents, etc. have been carried out and the Internet safety day has been organised every year*.	2012	EUCW (Tiger Leap Foundation)	Operating expenses of the relevant authorities/external resources (financial assistance from the European Commission)	An application for the project has been submitted to the European Commission and the satisfaction of the application will be decided upon by the end of the I half-year of 2010 (the first applications round has been passed). The Estonian Union for Child Welfare has the overall responsibility for the project. The program is focussed primarily on the improvement of the awareness of young people of the Internet and on combating materials with illegal content spreading in the Internet.
	2) Helpline has been established for young people*.	2012	MSA	Operating expenses of the relevant authorities/external resources (financial assistance from the European Commission)	
	3) Hotline has been established for informing the police of websites with illegal content*.	2012	EUCW	Operating expenses of the relevant authorities/external resources (financial assistance from the European Commission)	
	4) Youth forum has been established in order to increase the participation of young people in discussions relating to the Internet risks*.	2012	EUCW	Operating expenses of the relevant authorities/external resources (financial assistance from the European Commission)	

4. measure	Better protection of children against sexual offences				
Activities	Indicators	Term	Responsible	Resources	Explanations
4.1. Systematizing legal regulation of restrictions related to working with children	A draft concerning the extension of restrictions has been submitted to the Government of the Republic.	2011	MJ (in cooperation with MSA and MER)	Operating expenses of the relevant authorities	The restrictions shall be extended to all sexual offences, including elements of criminal offences and it shall be analysed whether the restrictions are sufficient to cover also the volunteers working with children and the staff of child care institutions. For the extension of the restrictions it is necessary to amend several Acts in the area of responsibility of MJ, MSA, and MER.
4.2. Supervision of observance of the restrictions related to working with children and assessment of the efficiency thereof	The study has been carried out and a study report has been published.	2012	MJ	Operating expenses of MJ	The study analyses the awareness of people of the restrictions relating to working with children, how the restrictions are observed and what the results have been.
4.3. Establishment of the treatment system for adult and minor sexual offenders	1) Treatment guidelines have been prepared and approved.	2011	MSA	Operating expenses of MSA/external resources (300 000)	The abovementioned activities are the prerequisite for the implementation of the treatment system of sexual offenders: the treatment guidelines include the requirements for treatment and rehabilitation and are intended primarily for health care professionals for the assessment of therapeutic needs and the provision of treatment; the Penal Code shall be amended in order to enable treatment and the availability of psychosocial intervention shall be ensured both, in the prison system and outside the prison, in order to provide complex treatment. Professionals shall be trained for the provision of intervention and treatment.
	2) The draft enabling treatment has been submitted to the Government of the Republic.	2010	MJ	Operating expenses of MJ	
	3) The availability of the rehabilitation program for sexual offenders is ensured in the prison system.	2011	MJ	Operating expenses of MJ	
	4) Professionals have been trained for the provision of treatment.	on an ongoing basis	MJ	Operating expenses of MJ/external resources 5 000 000 (1 000 000 a year)	

4.4. Development of a more efficient system for supervision over sexual offenders	1) A risk assessment instrument which takes into account the specificities of sexual offenders has been taken into use in the prison system.	2011	MJ	Operating expenses of MJ	Amendment of risk assessment used in the prison system in order to improve making decisions on the imposition of imprisonment after serving the sentence, releasing a prisoner before the prescribed time, etc..
	2) The need to amend legal regulations has been assessed.	2012	MJ	Operating expenses of MJ	It shall be analysed whether the current legal regulations are sufficient to ensure departmental supervision over sexual offenders.
5. measure	Development of the possibilities for supporting children who have fallen victim to crimes of violence				
Activities	Indicators	Term	Responsible	Resources	Explanations
5.1. Specification of the obligation to report on a child in need of support	1) The draft for amendment of the Republic of Estonia Child Protection Act has been submitted to the Government of the Republic.	2012	MSA	Operating expenses of MSA	The obligation of specialists and ordinary citizens to report on a child in need of assistance shall be specified in the Republic of Estonia Child Protection Act.
	2) Instructions for action for specialists working with children (including the network) have been prepared and approved*.	2011	MSA	Operating expenses of MSA, 100 000	The instructions provide an overview for specialists (including the support network) of who shall be informed of an abused child and how information shall be provided, in which cases and how one shall intervene and with whom and how one shall cooperate.
5.2. Provision of the child helpline service	A contract for the provision of the helpline service has been entered into*.	2010-2014	MSA	Operating expenses of MSA/funds of MER	Provision of a national child helpline service for both, children and adults, which is available 24 hours a day and whereto one can report on a child in need of assistance and from where one can also ask for advice.

5.3.Preparation and implementation of an in-service training program for specialists working with children	1) Analysis of the curricula of the specialities having contact with children has been carried out and proposals have been made for the improvement of basic training and in-service training*.	2012	MSA, MER	Operating expenses of MSA and 100 000, operating expenses of MER	It shall be analysed whether the curricula of child protection officials, social workers, social educators, health care professionals, school psychologists and other specialists treat adequately the topic of abuse of children and support of child victims and the rights of the child.
	2) The terms of reference of an in-service training program for child protection officials of local governments and social workers dealing with issues concerning children and the program have been drawn up and piloted*.	2013	MSA	Operating expenses of MSA and 300 000	The terms of reference should provide an overview of the content of the in-service training program for specialists working with children and the period after which the training shall be completed anew. In addition to the topic of violence, the in-service training program shall include the topics of unaccompanied and trafficked children (see clause 17.4.5.).
	3) The in-service program has been implemented*.	2014	MSA	Operating expenses of MSA	
5.4. Development of the national support system for child victims	1) The terms of reference have been drawn up for the establishment of the support system, the model of the support system has been developed and tested*.	2013	MSA	Operating expenses of MSA (it is necessary to apply for additional resources from the SBS 2013-2016)	The terms of reference should provide an overview of the services provided by the state to child victims all over Estonia. In the framework of the analysis the viewpoint of children concerning the availability of current services can be analysed.
	2) The support system has been implemented*.	2014	MSA	Operating expenses of MSA/external resources	

6. measure		Improvement of the investigation of cases of violence against children			
Activities	Indicators	Term	Responsible	Resources	Explanations
6.1. Establishment of child protection services, which are specialised in child abuse matters, in the police prefectures	A child protection service has been established in each prefecture.	2011	MI (PBGB)	Operating expenses of PBGB	The function of the child protection services to be established in prefectures is to carry out pre-trial investigation of criminal offences against children.
6.2. Launching of the virtual police project	The project has been tested and launched.	2012	MI (PBGB)	Operating expenses of PBGB/external resources	The establishment of virtual police supports safer use of the Internet by children, which in essence means that the police patrols on high-risk websites.
6.3. Monitoring of the terms for the proceedings of criminal offences against persons with child victims	1) Annual reports on terms for proceedings have been prepared.	2010-2014	MJ	Operating expenses of MJ	The term of processing of criminal offences against children has not been monitored so far and expedited proceedings shall be ensured in the first place in cases where a child has become victim of domestic violence. The corresponding activity is also based on the Guidelines for Development of Criminal Policy until 2018 (draft). In addition to pre-trial proceedings it is also important to monitor the term of judicial proceedings.
	2) Adherence to the terms for pre-trial proceedings has been ensured.	2010-2014	PPO	Operating expenses of PPO	
6.4. Creation of child-friendly interrogation possibilities	Interview rooms with video recording equipment intended for children have been built in the prefectures.	2014	MI (PBGB)	Operating expenses of PBGB/external resources	The use of interview rooms intended for children and interrogation through video is one way to conduct proceedings in a more child-friendly manner.
6.5. Regular training of bodies conducting proceedings of offences, who deal with minors	1) Trainings have been provided to the staff of the child protection services in prefectures.	2014	MI (PBGB)	Operating expenses of PBGB	It was found in a study of interrogation of minors (Kask, 2009) that the bodies conducting proceedings need additional knowledge concerning the developmental psychology of the child, the interrogation methods suitable for children and sample cases.
	2) Trainings have been provided to judges and prosecutors specialised in minors.	2014	SC, PPO	Operating expenses of SC, operating expenses of PPO	

6.6. Updating instructions for treatment of children and preparation of various methodological materials for the performance of acts (including interrogations) related to processing of offences concerning children	The instructions have been prepared and approved by Director General of PBGB.	2012	MI (PBGB)	Operating expenses of PBGB	The instructions for the treatment of children shall be updated due to reorganisation of the police and in addition, the instructions shall specify performance of various acts related to children, including interrogation of minors (the tasks of the specialist summoned to the interrogation).
OBJECTIVE II	REDUCTION AND PREVENTION OF JUVENILE VIOLENCE AND DELINQUENCY				
7. measure	Community-based and family-centered assistance and support for children at risk				
Activities	Indicators	Term	Responsible	Resources	Explanations
7.1. Development and implementation of the model of early identification and intervention in local governments	1) The model of early identification and intervention has been tested at least in 6 local governments.	2010	MJ, MER, MSA, UNICEF	Operating expenses of the relevant authorities/2010: 73 920 (MER)	The MJ in cooperation with UNICEF implements a project the objective of which is to ensure that problem families are identified early in the local governments and support is provided early to them. MER, MSA and MI participate in the steering group of the project; MER has entered into a contract with UNICEF for the implementation of the project in the amount of 73 920 kroons. A new application has been submitted to MER for the receipt of additional finances.
	2) The model of early identification and intervention has been implemented at least in 6 local governments every year and in the total of 24 local governments.	2011-2014	MJ	Operating expenses of MJ	
	3) A handbook has been prepared for local governments for the implementation of the model.	2010	MJ	Operating expenses of MJ	

7.2. Increasing parental responsibility	The analysis has been carried out and, if necessary, legal regulation has been amended.	2013	MER, MSA	Operating expenses of MER	MER shall analyse whether it is necessary to amend JSA or other Acts and include the possibility for parents to participate voluntarily in the programs and, if necessary, prepare legislative amendments in cooperation with MSA and MJ.
7.3. Preparation of intensive community-based intervention program for juveniles	The program has been tested and has been implemented in at least 6 local governments*.	2013-2014	MER, MJ, MSA	Operating expenses of the relevant authorities/external resources 1 000 000 (500 000 in a year)	In Estonia there is no community-based intervention where the problems of a child are approached individually and the family is addressed actively at the same time. In other countries several programs based on mutisystemic therapy, which are intended primarily for children with serious behavioural problems and violent children and where a whole team of specialists works with the family intensively (24 hours a day up to 6 consecutive months), have yielded good results. Therefore testing of an analogous program in Estonia could be considered.
7.4. Implementation of the system of support persons in local governments for minors and youths released from prison	1) The system of support persons has been tested at least in 6 local governments.	2010	MJ	Operating expenses of MJ	Related with clause 7.1. The local governments shall appoint a support person for each young person released from prison, who shall help the young person to adapt to freedom after prison. Non-profit associations shall be involved in the implementation of the system in addition to local governments.
	2) The system of support persons has been implemented at least in 6 local governments every year, in the total of 24 local governments.	2011-2014	MJ	Operating expenses of MJ	
8. measure	Reduction of drinking of alcohol by young people				
Activities	Indicators	Term	Responsible	Resources	Explanations

8.1. Performance of prevention activities concerning the adverse impact of alcohol	Prevention activities have been performed in schools.	2010-2014	MI (PBGB)	Operating expenses of PBGB	The prevention projects in the prefectures should focus on reduction of drinking of alcohol by young people.
	Alcohol prevention campaigns have been carried out and information has been provided concerning alcohol prevention.	2014	MEAC (ERA)	Operating expenses of ERA	Carrying out information events and provision of trainings on alcohol prevention in order to make young people aware of the adverse impact of alcohol and the risks arising from drunk driving.
8.2. Development of more efficient control measures for prohibition on sale of alcohol to minors	Control measures have been developed and supervision over compliance with the prohibition has been applied.	2014	MI (PBGB)	Operating expenses of PBGB	It shall be analysed how to improve supervision over compliance with the prohibition on sale of alcohol to minors.
8.3. Participation in the international comparative study "Effective Strategies for the Prevention of Underage Drinking in Europe"	The study has been carried out and a study report has been published.	2013	UT	UT/external resources	It is a study financed by the European Commission where the efficiency of the interventions planned for the reduction of the use of alcohol in Estonia is assessed.
8.4. Organisation of trainings concerning the adverse impact of alcohol and the risks arising from drunk driving to young convicted offenders	In probation supervision the young people convicted of drunk driving have been referred to the traffic safety program.	2010-2014	MJ	Operating expenses of MJ	The traffic safety program is applied to drunk drivers where to first of all young drivers who have violated the prohibition on drunk driving shall be referred more actively.

8.5. Development of the concept of treatment and rehabilitation of young people who have alcohol problems	The treatment and rehabilitation needs of young people with alcohol problems have been mapped and the corresponding concept has been developed*.	2014	MSA/NIHD	Operating expenses of MSA/external resources	Solutions for avoiding the formation of alcohol addiction and for ensuring treatment and rehabilitation services provided to young people by the state (similarly with the treatment of drug addiction) shall be proposed.
9. measure	Responding to juvenile delinquency more efficiently				
Activities	Indicators	Term	Responsible	Resources	Explanations
9.1. Implementation of the action plan for supporting the ability of the youths to cope in order to prevent problem behaviour of the youths	The program has been implemented pursuant to the action plan.	2011	MER	Operating expenses of MER	The action plan was approved by directive No 708 of 6 August 2009 of the Minister of Education and Research and it includes activities for the prevention of non-performance of the obligation to attend school and juvenile delinquency within the area of administration of MER. The activities are intended for youths with behavioural disorders in ordinary schools, youths sent to juvenile committees, youths studying in reform schools, their parents and the specialists working with them. The concept "Conceptual bases for schools for pupils who need special treatment due to behavioural problems" approved by directive No 1570 of 19 December 2008 of the Minister of Education and Research has been taken into account in the action plan.

9.2. Regular monitoring of the terms of processing in juvenile committees	Overviews of terms of processing have been prepared every year.	on an ongoing basis	MER	Operating expenses of MER	The terms for processing are not monitored regularly in the committees. According to the Guidelines for Development of Criminal Policy until 2018 (draft) a committee should impose a sanction within two weeks after a minor is sent to the committee. Thus, it is planned to monitor the time it takes the committees to hear the issues related to juvenile delinquency and the time it takes to impose sanctions in practice.
9.3. Assessment of the practice of juvenile committees	The analysis has been carried out and published.	2010	MER/MJ	Operating expenses of MER/MJ	The practice of sending juveniles to a reform school, taking into account the individual needs of juveniles, the process of imposition of sanctions, etc. shall be assessed in the joint analysis of MJ and MER.
9.4. Development of the database of juvenile committees	1) Terms of reference have been prepared on the needs for the development of the database.	2011	MER	Operating expenses of MER	The database of juvenile committees does not enable to obtain data concerning e.g. the problem behaviour, background of youths sent to juvenile committees and other factors; the format of collection of data needs to be improved.
	2) The database has been supplemented.	2014	MER	Operating expenses of MER	
9.5. Establishment of a system of support persons in juvenile committees	The system of support persons has been established.	2014	MER	Operating expenses of MER	Support persons are required in order to support imposition of a sanction on a minor.
9.6. Assessment of recidivism of pupils who have left a reform school	The study has been carried out and a study report has been published.	2013	MER	Operating expenses of MER	Recidivism of persons who have left a reform school shall be assessed on regular basis.
9.7. Regular monitoring of the terms of pre-trial-proceedings in criminal matters related to juvenile perpetrators	1) Overviews of the terms of proceedings have been prepared every year.	2010-2014	MJ	Operating expenses of MJ	In order to comply with the priorities related to minors specified in the Laulasmaa Declaration, the Minister of Justice and the Minister of the Interior agreed that the pre-trial proceedings of

	2) Adherence to the terms of proceedings has been ensured (the number of pre-trial proceedings of juvenile criminal matters conducted in less than 4 months has increased year by year).	2010-2014	PPO	Operating expenses of PPO	trial proceedings of criminal matters related to juvenile perpetrators shall not last more than 4 months. In the Guidelines for Development of Criminal Policy until 2018 (draft) attention is also drawn to the need for expedited processing of criminal matters of juveniles.
OBJECTIVE III	REDUCTION AND PREVENTION OF DOMESTIC VIOLENCE (INCLUDING VIOLENCE AGAINST WOMEN)				
10. measure	Prevention of domestic violence				
Activities	Indicators	Term	Responsible	Resources	Explanations
10.1. Increasing legal awareness and provision of information concerning domestic violence	1) The textbooks of social science have been supplemented and the teachers of social science have been trained for using the textbooks*.	2012	MER, MSA, citizens' associations	Operating expenses of MER, operating expenses of MSA	The topics of safety, risk behaviour, etc. are discussed more thoroughly in the new national curricula. Supporting materials shall be prepared for teachers of social science for discussing domestic violence and violence outside family relationships, including gender-based violence, and the possibilities for provision of assistance to victims of violence. The supporting materials touch upon the issues of human rights and equality in a broader sense.
	2) The website "Tark mees taskus" has been updated with information on domestic violence.	2010	MJ	Operating expenses of MJ	There is updated practical information on the possibilities for receipt of support for victims of domestic violence on the website.
	3) The homepages of MSA, PBGB have been updated with information on domestic violence.	2010-2014	MSA, PBGB	Operating expenses of MSA, operating expenses of PBGB	There is updated information on the studies relating to domestic violence, the identification of the cases of domestic violence, the possibilities to receive support and prevention on the website. On its homepage MSA also provides information on violence outside family relationships, including gender-based violence and the possibilities to prevent it.

	4) The homepages of the youth information and counselling centres have been updated with information on family relationships (including possibilities to receive support).	2010-2011	MER	Operating expenses of the relevant authorities	So far there have been no references on the homepage of MER concerning domestic violence and the possibilities of the victims thereof to receive support. For forwarding information MED uses the homepages of the youth information and counselling centres operating in each county and providing information on the nearest possibility for receiving support.
	5) The homepages of women's shelters have been updated with information on domestic violence, the topic of violence against women has also been reflected more widely.	2010-2014	Citizens' associations	Operating expenses of the authorities concerned	There is updated information on the websites concerning domestic violence and violence outside family relationships, including studies relating to and identification of cases of gender-based violence, the possibilities to receive support and prevention of domestic violence.
10.2. Provision of information concerning domestic violence to risk groups	The pilot training of empowerment has been provided to girls.	2010	MSA	100 000	The objective of the multiple-day training is to provide information for empowerment to girls at the age of 15-18 on the topics of gender roles, sexual relations, violence against women through role plays, group work and other interactive activities. A similar program has been implemented in Lithuania, Finland and it is planned to test it in Estonia.
11. measure	Development of the possibilities to support victims of domestic violence				
Activities	Indicators	Term	Responsible	Resources	Explanations
11.1. Regular mapping of the scope and nature of domestic violence	1) The module of couple violence of the victims studies has been analysed and published.	2010	MSA	Operating expenses of MSA, 65 000	The analysis is focused on the special module of couple violence of victim studies of Statistics Estonia and offers a more comprehensive interpretation of the existing data.

	2) The studies of mapping the risks of domestic violence have been carried out and published.	2011	MJ	Operating expenses of MJ/external resources 400 000	The causes, consequences, possibilities to prevent domestic violence, the quality of victim support services and the need for supplementary services shall be analysed in the course of the studies.
	3) Studies have been carried out on the topic of domestic manslaughters and a study report has been published.	2012	MJ	Operating expenses of MJ	It shall be analysed in the study based on crime statistics how many manslaughters and murders have been related to preceding domestic violence.
	4) Every year statistics have been collected from women's shelters based on harmonised methodology and published together with the analysis.	2011-2014	MSA	Operating expenses of MSA/women's shelters	Statistics shall be compiled for obtaining a general profile of the victims and receipt of information on the services provided to the victims, the period of time spent in a shelter, etc..
11.2. Development of the rules of procedure for identification and supporting of victims of domestic violence	The rules of procedure have been drawn up, approved and disseminated in the relevant authorities*.	2013-2014	MSA, MJ, MI	Operating expenses of the relevant authorities (it is necessary to apply for additional resources from the SBS 2013-2016)	The rules of procedure determine the moment in time when the abusers shall be dealt with and the persons who shall deal with the abusers by taking into account the specificities and needs of the victims.
11.3. Analysis and development of the services provided to the victims of domestic violence	1) A contract has been entered into for the provision of the helpline 1492 service*.	2011-2014	MSA	Operating expenses of MSA, 585 000 x 4 years = 2 340 000 kr	So far women's shelters have given advice to victims by telephone at fixed times; it is planned to provide 24-hour free counselling to victims by telephone. The operation of the helpline shall be coordinated by the Estonian Women's Shelters Union.
	2) The sustainability of the operation of women's shelters has been ensured*.	2011-2014	MSA	Operating expenses of MSA, 2 349 305 x 4 years = 9 397 220 kr	The existence of the shelter service, psychological support and legal assistance shall be ensured for victims.

	3) The quality requirements for shelter and victim support services have been drawn up.	2013	MSA	Operating expenses of MSA (the resources shall be specified in SBS 2013-2016)	The quality requirements for supporting victims of domestic violence shall be described in compliance with the Victim Support Act and the Social Welfare Act.
	4) The analysis has been carried out and published*.	2014	MSA	Operating expenses of MSA/external resources	The study includes also the operation of victim support, support groups, shelters.
11.4. Analysis of the programs of basic training of specialists working with victims of domestic violence and abusers	The analysis of the curricula has been carried out and proposals have been made for supplementing the basic training programs*.	2013	MSA	Operating expenses of MSA (the resources shall be specified in SBS 2013-2016)	The objective is to analyse how the topic of domestic violence is reflected in the basic training programs of different specialists (primarily child protection officials, social workers, health care professionals). It shall be considered whether the analysis shall be carried out together with the analysis specified in clause 17.3.
11.5. Training of specialists having contact with the victims and abusers	1) The need for in-service training has been assessed.	2011	MSA	Operating expenses of MSA	The potential deficiencies shall be mapped in the authorities in order to plan the trainings. Teachers, youth workers, social workers, child welfare workers, medical staff, police officers, psychologists, judges, prosecutors shall be considered as trainees.
	2) Training has been provided to teachers*.	2011-2014	MSA	Operating expenses of MSA, 200 000 x 4 years = 800 000 kr (an application has been submitted to SBS 2013-2016)	Trainings shall be organised in accordance with the mapping. The objective is that the relevant specialists deal with the cases more professionally.
	3) Training has been provided to youth and social workers*.	2011-2014	MSA		
	4) Training has been provided to child protection officials and child welfare workers*.	2011-2014	MSA		

	5) Training has been provided to prosecutors and judges*.	2011-2014	MSA		
	6) Training has been provided to police officers*.	2011-2014	MSA		
12. measure	Increasing the efficiency of investigation of cases of domestic violence and protection of victims in criminal proceedings				
Activities	Indicators	Term	Responsible	Resources	Explanations
12.1. Analysis of the application of conciliation proceedings	The study has been carried out and a study report has been published.	2010	MJ	Operating expenses of MJ	The practice and main problems of application of conciliation proceedings, including in the cases related to domestic violence, shall be mapped.
12.2. Systematisation of regulations concerning restraining orders	1) The analysis has been carried out and the draft has been submitted to the Government of the Republic.	2011	MJ	Operating expenses of MJ	The imposition of a restraining order in the case of common dwellings and the measures for protecting victims shall also be analysed.
	2) Estonia has acceded to the EU decision on cross-border restraining order.	2014	MJ	Operating expenses of MJ	Thus, it is ensured that a restraining order imposed in Estonia ensures the protection of the victims upon staying in a foreign state and, vice versa, protection of citizens of foreign states upon staying in Estonia.
12.3. Analysis of the need to restrict the right of custody of violent parents	The study has been carried out and a study report has been published; if necessary the regulation has been systematised.	2014	MJ	Operating expenses of MJ	Analysis of the issue of right of custody of a child in the case of domestic violence and, if necessary, submission of proposals for amendment of legislation based on the results of the study in order to systematise legal regulation.
13. measure	Rehabilitation of abuses				
Activities	Indicators	Term	Responsible	Resources	Explanations

13.1. Implementation of rehabilitation programs for abusers	1) A program where to persons convicted of crimes of violence can be referred to has been established and is implemented.	2011	MJ	Operating expenses of M	Programs for abusers help to reduce violent behaviour.
	2) The programs have been assessed and amended accordingly.	2014	MJ		
OBJECTIVE IV	COMBATING AND PREVENTION OF TRAFFICKING IN HUMAN BEINGS				
14. measure	Prevention of trafficking in human beings				
Activities	Indicators	Term	Responsible	Resources	Explanations
14.1. Provision of information on trafficking in human beings to the general public and risk groups (especially young people, girls)	1) The textbooks of social science have been supplemented.	2012	MER	Operating expenses of MER	Additional educational materials shall be drawn up for teachers for the treatment of the topic of trafficking in human beings, including the possibilities of the victims to receive support.
	2) Training has been provided to the teachers of social science.	2014	MER	Operating expenses of MER	Teachers have received adequate information on the nature of trafficking in human beings, the prevention, identification and responding to the cases of trafficking in human beings.
	3) Contracts have been entered into for the provision of information by telephone.	2010-2014	MSA	1 270 000 (2010: 250 000, 2011-2014: 255 000 every year)	Counselling shall be ensured for both, for the prevention of trafficking in human beings and for the victims.
15. measure	Prevention and identification of exploitation of labour force				
Activities	Indicators	Term	Responsible	Resources	Explanations

15.1. Mapping the scope of forced labour	1) The study has been carried out and a study report has been published.	2011	UT, involving MJ	External resources from EC	The extent and spread of forced labour in Estonia has been mapped. On the basis of the mapping prevention can be planned, cases of forced labour can be identified and processed.
	2) Information for the prevention of forced labour has been provided to bodies conducting proceedings, social workers, non-profit associations.	2011	UTI/MJ	External resources from EC	The awareness of the relevant specialists of forced labour, the spread and extension thereof in Estonia shall be improved.
15.2. Improvement of the efficiency of cooperation with labour market organisations	The Round Table with labour force organisations (including the Labour Inspectorate, the Estonian Chamber of Commerce and Industry, the Estonian Employers' Confederation, the Estonian Unemployment Insurance Fund) has taken place and further possibilities for cooperation have been mapped.	2012	MJ, MSA	Operating expenses of MJ	The Round Table shall be organised in cooperation with MSA with an objective to educate employers in the topic of forced labour and to obtain an input for the amendment of Acts regulating employment and regulations concerning working conditions and to map the current situation and further possibilities for cooperation.
15.3. Exercising supervision over the working conditions of foreign workers in Estonia	Supervision has been exercised	2013	Labour Inspectorate	Operating expenses of MSA	The present situation, deficiencies in working conditions shall be mapped in order to prevent cases of trafficking in human beings.
16. measure	Development of the possibilities to support victims of trafficking in human beings				
Activities	Indicators	Term	Responsible	Resources	Explanations

16.1. Assessment of the needs of the victims of trafficking in human beings and women involved in prostitution	The study has been carried out and a study report has been published*.	2011	MSA	External resources from EC (200 000)	Obtaining better overview of the profile of the victims enables to specify the extent of trafficking in human beings in the society and to assess the effect of rehabilitation and provide guidelines for the future.
16.2. Provision of shelter and rehabilitation services to women involved in prostitution and trafficked women	The rehabilitation and shelter services have been financed*.	2010-2014	MSA	7 100 000 (2010: 1 500 000; 2011-2014: 2 700 000)	Security of the victims (including staying in a shelter), career counselling, psychological support and legal assistance shall be ensured.
16.3. Assessment of the efficiency of the rehabilitation program for the victims of trafficking in human beings	The program has been analysed, satisfaction with the program for clients has been assessed, the analysis has been published.	2011	MSA	Operating expenses of MSA/250 000	The activities of the program intended for victims of trafficking in human beings and women involved in prostitution are: counselling (including legal, health, career, psychological counselling), provision of shelter service and other services supporting coping. In the framework of the analysis the efficiency of the program shall be assessed and feedback of the clients concerning the services received within the framework of the program shall be examined.
16.4. Notification of the citizens, including victims, in Estonia and in Missions of Estonia to foreign states of the consular services and the possibilities to receive consular assistance.	Folders have been prepared in Estonian and distributed.	2014	MFA	Operating expenses of MFA	Citizens, including victims, have obtained information in Estonian concerning the possibilities to receive consular assistance.
16.5. Collection of information from shelters concerning the victims and provision of services to them	Every year statistics have been collected from women's shelters based on harmonised methodology and published together with the analysis.	2011-2014	MSA	Operating expenses of MSA	Updating of the statistics to be collected in order to obtain a better overview of the profile of the victims and the services provided to them.

16.6. Identification of and provision of support to unaccompanied minors and trafficked children	1) Analysis of crossing of the border by unaccompanied trafficked minors, provision of support thereto and identification thereof has been carried out.	2012	MSA	Operating expenses of MSA	The instructions on crossing of the border by minors agreed upon have not been implemented sufficiently in practice and it is necessary to supplement the rules of procedure in different authorities, since at present there is no specific description of the process. The analysis points out the bottlenecks and intervention can be planned on the basis of it in order to improve the efficiency of checking of border crossings.
	2) Instructions have been drawn up and approved.	2012	MSA	Operating expenses of MSA	
	3) A seminar concerning unaccompanied trafficked children and crossing of the border by children has been conducted*.	2013	MSA	Operating expenses of MSA, 100 000 (it is necessary to apply for additional resources from SBS 2013-2016)	Exchange of experiences of various relevant specialists, reaching an agreement on common guidelines.
17. measure	Increasing the efficiency of investigation of cases of trafficking in human beings				
Activities	Indicators	Term	Responsible	Resources	Explanations
17.1. Improving the efficiency of international cooperation in the field of trafficking in human beings	The cooperation project COPSAT has been implemented, the manual of methods of operation of the study group has been drawn	2012	PBGB	Operating expenses of PBGB/external resources from EC	A cooperation project with Sweden for improving the processing of the cases of trafficking in human beings (cooperation between police officials, social workers and non-profit associations).
17.2. Amendment of the guidelines for the identification of and provision of support to victims of trafficking in human beings	The rules of procedure taking account of the specificities of minors have been prepared, appended to the guidelines and approved.	2012	MSA, MFA	Operating expenses of the relevant authorities, in addition 2010: 28 000 (MSA)	The rules of procedure shall determine who shall deal and when and how one shall deal with the victims of trafficking in human beings and how cooperation shall be carried out with non-profit associations and victim support organisations. The rules of procedure shall be prepared in cooperation with non-profit associations. The guidelines shall be approved by the relevant authority.

17.3. Analysis of the program of the basic training of specialists having contact with the victims of trafficking in human beings	Analysis of the curricula has been carried out and proposals have been made for supplementing basic training*.	2013	MSA	Operating expenses of MSA (it is necessary to apply for additional resources from SBS 2013-2016)	The objective is to analyse the curricula of e.g. child protection officials and social workers, to supplement them and in this way to ensure that cases are dealt with more professionally.
17.4. Provision of in-service training to specialists having contact with victims of trafficking in human beings	1) Training has been provided to the staff of shelters and rehabilitation centers.	2010-2014	MSA	1 014 000; 2010: 254 000, 2011-2014 200 000 a year	Provision of trainings on identification of victims of trafficking in human beings and providing support to persons involved in prostitution and trafficked persons in order to ensure that cases are dealt with more professionally.
	2) Training has been provided to consular officers.	2011-2014	MFA	Operating expenses of M	Provision of trainings on identification of victims of trafficking in human beings and providing support to persons involved in prostitution and trafficked persons in order to ensure that cases are dealt with more professionally.
	3) Training has been provided to judges and prosecutors.	2011-2014	PPO, SC	Operating expenses of P	Provision of trainings on identification of victims of trafficking in human beings and providing support to persons involved in prostitution and trafficked persons in order to ensure that cases are dealt with more professionally.
	4) Training has been provided to police officials, Border Guard officials and immigration officials.	2011-2014	PBGB	Operating expenses of P	Provision of trainings on identification of victims of trafficking in human beings and providing support to persons involved in prostitution and trafficked persons in order to ensure that cases are dealt with more professionally.
	5) Specific training on the identification of unaccompanied and trafficked children has been provided to child protection officials, staff of child care institutions*.	2014	MSA	Operating expenses of MSA/additional finances	The objective is that the relevant specialists deal with cases more professionally.

17.5.Preparation of the training program on human trafficking, provision of training to new training providers, establishment of the database of training providers	1) A training program has been prepared and the database of training providers has been completed.	2010-2011	MSA	Operating expenses of MSA	Trainings shall be systematised in cooperation with citizens' associations.
	2) Training has been provided to new training providers.	2012-2013	MSA	Operating expenses of MSA	Training activities shall be provided by others besides state agencies: state agencies shall order, not provide trainings.
17.6. Analysis of law concerning purchase of sexual services	The study has been carried out and a study report has been published.	2013	MJ	Operating expenses of MJ	In 2008, MSA carried out analysis of the anti-trafficking actions of foreign states, including criminalisation of the purchase of sexual services and the impact thereof; now it should be analysed which are the arguments for and against penalising the purchase of sex in the context of Estonia.

EFFICIENT IMPLEMENTATION OF THE DEVELOPMENT PLAN

18. measure Establishment and development of cooperation networks

Activities	Indicators	Term	Responsible	Resources	Explanations
18.1. Establishment of national cooperation networks	Cooperation networks have been established in accordance with the topics discussed in the development plan and at least two meetings of the networks have been held every year.	2010-2014	MJ	Operating expenses of the authorities participating in the network	This is an action supporting implementation of the development plan. The representatives of both, the public sector and non-profit associations shall participate in the cooperation networks. The cooperation networks shall be established in order to improve information exchange and cooperation between the authorities implementing the development plan. The networks shall analyse the sustainability, efficiency and quality of the activities of the development plan and provide an input for the amendment of the development plan.

* - the activity will be carried out in the scope set out in the implementing plan if aid is awarded from the external resources or the necessary sum is allocated to the budget.

Abbreviations used:

JSA	Juvenile Sanctions Act
EC	European Commission
GTC	Gambling Tax Council
MER	Ministry of Education and Research
MJ	Ministry of Justice
PC	Penal Code
CCP	Code of Criminal Procedure
EUCW	Estonian Union for Child Welfare
ERA	Estonian Road Administration
MEAC	Ministry of Economic Affairs and Communications
MST	Multisystemic therapy
PBGB	Police and Border Guard Board
SBS	State budget strategy
SC	Supreme Court
PPO	Public Prosecutor's office
MI	Ministry of the Interior
MSA	Ministry of Social Affairs
NIHD	National Institute for Health Development
UT	University of Tartu